

Virginia Department of Corrections Prison Rape Elimination Act 2024 Annual Report



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**VIRGINIA DEPARTMENT OF CORRECTIONS
PREA 2024 ANNUAL REPORT**

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I. History

Prison Rape Elimination Act (PREA) was signed into federal law in September 2003, following unanimous support from both parties in Congress. The act, which was the first federal law to address sexual abuse in confinement facilities, was to “provide for the analysis of the incidence and effects of prison rape in federal, state, and local institutions and to provide information, resources, recommendations, and funding to protect individuals from prison rape (Prison Rape Elimination Act, 2003).”

The final rules/standards were published in the federal register on June 20, 2012, and became effective on August 20, 2012. Standards require annual audits of one-third of the facilities under the agency’s jurisdiction, along with Governor Certification of statewide compliance in all facilities under the operational control of the state’s executive branch, including private facilities operated on behalf of the executive branch to house offenders. A failure to comply with standards will result in a loss of five percent of identified federal grant funding.

II. Purpose

Virginia Department of Corrections (VADOC) has a zero-tolerance policy regarding rape and sexual abuse in our correctional and community correction facilities. VADOC is committed to the mission of PREA to promote public safety by implementing the PREA standards covering the areas of detection, prevention, reduction, and punishment of prison rape in confinement facilities.

III. Reporting and Data Collection

PREA mandates the publication of standards to ensure compliance and to improve prevention, detection, and response strategies in addressing sexual abuse and assault. Pursuant to PREA National Standards §115.88 and §115.288, the agency prepares an annual report of its findings and corrective actions for each facility. This report summarizes VADOC’s corrective action, accomplishments, and compares the agency’s data for the calendar years 2021, 2022, 2023, and 2024.

Definitions:

- Community Corrections Alternative Program (CCAP) - A system of residential facilities operated by the Department of Corrections to provide evidence-based programming as a diversionary alternative to incarceration in accordance with COV §53.1-67.9, Establishment of community corrections alternative program; supervision upon completion.
- Facility - Any institution or Community Corrections Alternative Program.
- Inmate - A person who is incarcerated in a Virginia Department of Corrections facility or who is Virginia Department of Corrections responsible to serve a state sentence.
- Institution - A prison facility operated by the Department of Corrections; includes major institutions, field units, and work centers.
- Probationer/Parolee – A person who is on community supervision as the result of the commission of a criminal offense and released to the community under the jurisdiction of Courts, paroling authorities, the Virginia Department of Corrections, or other release authority; this includes post release supervision and Community Corrections Alternative Programs.
- Sexual Abuse:
 - Inmate-on-inmate or CCAP probationer/parolee-on-CCAP probationer/parolee includes any of the following acts if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:
 - Contact between the penis and the vulva or the penis and the anus, including penetration, however slight.
 - Contact between the mouth and the penis, vulva, or anus.
 - Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument.

- Sexual Abuse - continued
 - Any other intentional touching, either directly or through the clothing of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding incident to a physical altercation.
 - Inmate or CCAP probationer/parolee by employees, contractors, volunteers or interns includes any of the following acts, with or without consent of the inmate or probationer/parolee:
 - Contact between the penis and the vulva or the penis and the anus, including penetration, however, slight.
 - Contact between the mouth and the penis, vulva, or anus.
 - Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire.
 - Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire.
 - Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, volunteer or intern has the intent to abuse, arouse, or gratify sexual desire.
 - Any attempt, threat, or request by a staff member, contractor, volunteer or intern to engage in the activities described as sexual abuse in this section.
 - Any display by a staff member, contractor, volunteer or intern of their uncovered genitalia, buttocks, or breast in the presence of an inmate or CCAP probationer/parolee.
 - Voyeurism by a staff member, contractor, volunteer, or intern
 - This definition does not include incidental touching during security searches, medical personnel engaged in evidence gathering or legitimate medical treatment, or to health care personnel performing body cavity searches in order to maintain security and safety within a facility.

- Sexual Harassment
 - Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one inmate or CCAP probationer/parolee directed toward another.
 - Verbal comments or gestures of a sexual nature to an inmate or CCAP probationer/parolee by a staff member, contractor, volunteer, or intern including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures, including but not limited to the intentional or repeated use of a gendered pronoun or form of address that does not reflect the gender identity of the inmate or CCAP probationer/parolee being addressed.
- Sexual Misconduct – Any behavior or act of a sexual nature directed toward an inmate/probationer/parolee or an employee by an employee, volunteer, contractor, visitor, or agency representative; this includes but is not limited to acts or attempts to commit such acts of sexual assault, sexual abuse, sexual harassment, sexual contact, conduct /of a sexual nature or implication, obscenity, and unreasonable invasion of privacy.
- Substantiated Allegation – An allegation that was investigated and determined to have occurred.
- Unfounded Allegation – An allegation that was investigated and determined not to have occurred.
- Unsubstantiated Allegation – An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

IV. Facility Overview

The mission of Virginia Department of Corrections is to ensure public safety by providing effective incarceration, supervision, and evidence-based re-entry services. Virginia Department of Corrections divides the state into three regions; Central, Eastern, and Western. The Central Region has 15 institutions and 1 CCAP facility, Eastern Region has 10 institutions and 1 CCAP facility, and the Western Region has 11 institutions with 3 CCAP facilities. Data is collected for the state in its entirety and is also broken down by region.

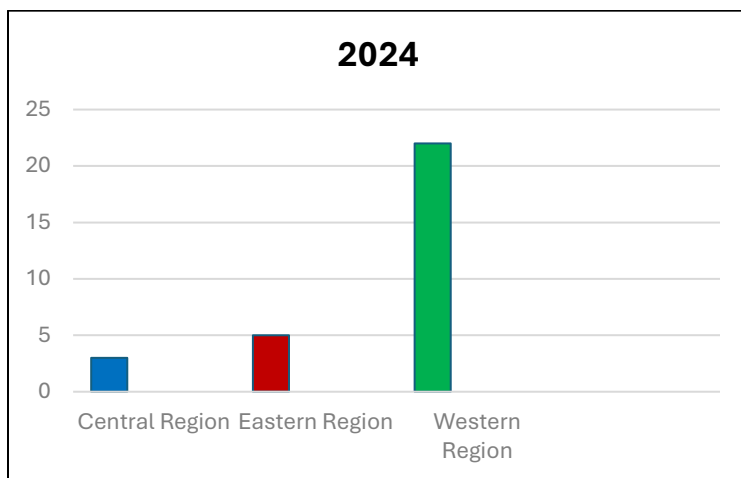
Central Region: Baskerville Correctional Center, Beaumont Correctional Center, Buckingham Correctional Center, Central Virginia Correctional Unit (female facility), Chesterfield Community Corrections Alternative Program (female facility), Coffeewood Correctional Center, Dillwyn Correctional Center, Fluvanna Correctional Center (female facility), Halifax Correctional Unit, Lunenburg Correctional Center, Nottoway Correctional Center, Nottoway Work Center, Rustburg Correctional Unit, State Farm Correctional Center, State Farm Work Center, Virginia Correctional Center for Women (female facility).

Eastern Region: Brunswick Community Corrections Alternative Program, Caroline Correctional Unit, Deerfield Correctional Center, Deerfield Work Center #1, Deerfield Work Center #2, Haynesville Correctional Center, Greensville Correctional Center, Indian Creek Correctional Center, Lawrenceville Correctional Center, St. Brides Correctional Center, Sussex I State Prison.

Western Region: Appalachian Community Corrections Alternative Program, Bland Correctional Center, Cold Springs Community Corrections Alternative Program, Cold Springs Correctional Unit, Green Rock Correctional Center, Harrisonburg Community Corrections Alternative Program, Keen Mountain Correctional Center, Marion Correctional Treatment Center, Patrick Henry Correctional Unit, Pocahontas State Correctional Center, Red Onion State Prison, River North Correctional Center, Wallens Ridge State Prison, Wise Correctional Unit.

V. Allegation Data (2024 allegations that are still open investigations are not included in the below numbers)

**Inmate-on-Inmate, Probationer/Parolee-on-Probationer/Parolee
Non-Consensual Acts**

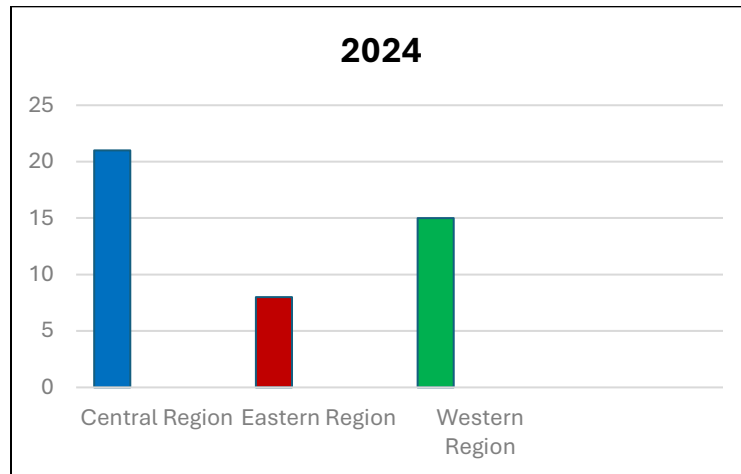


Central Region, Eastern Region, Western Region

Comparison Years 2021, 2022, 2023, 2024

	2021	2022	2023	2024
Unfounded	10	8	3	13
Unsubstantiated	18	14	11	16
Substantiated	1	0	0	1
Non-PREA	0	2	0	0
Total	29	24	14	30

Inmate-on-Inmate, Probationer/Parolee-on-Probationer/Parolee Abusive Sexual Acts

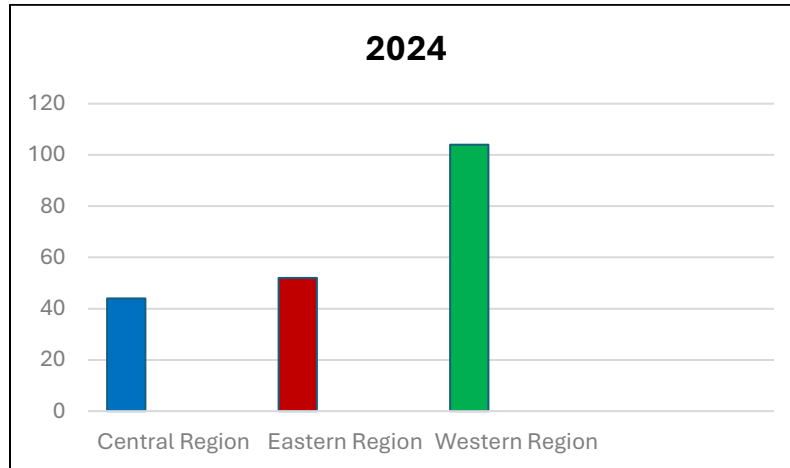


Central Region, Eastern Region, Western Region

Comparison Years 2021, 2022, 2023, 2024

	2021	2022	2023	2024
Unfounded	2	6	3	14
Unsubstantiated	19	24	30	29
Substantiated	0	2	4	1
Non-PREA	0	2	5	0
<i>Total</i>	21	34	42	44

Inmate-on-Inmate, Probationer/Parolee-on-Probationer/Parolee Sexual Harassment

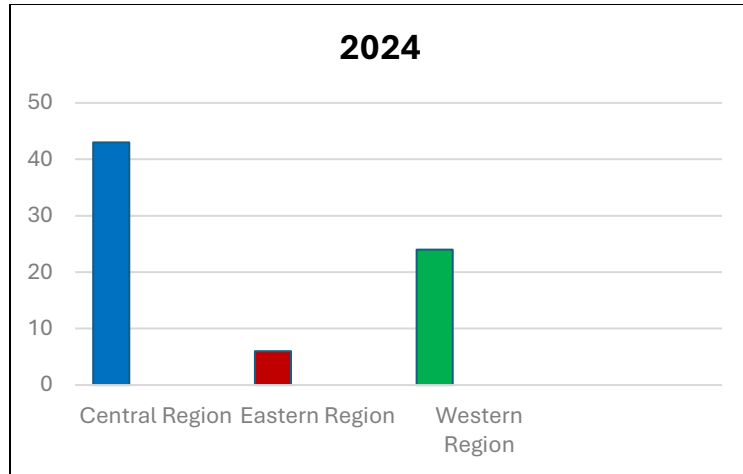


Central Region, Eastern Region, Western Region

Comparison Years 2021, 2022, 2023, 2024

	2021	2022	2023	2024
Unfounded	35	46	75	34
Unsubstantiated	157	146	211	146
Substantiated	9	7	7	4
Non-PREA	0	13	20	16
Total	201	212	313	200

Staff Sexual Misconduct

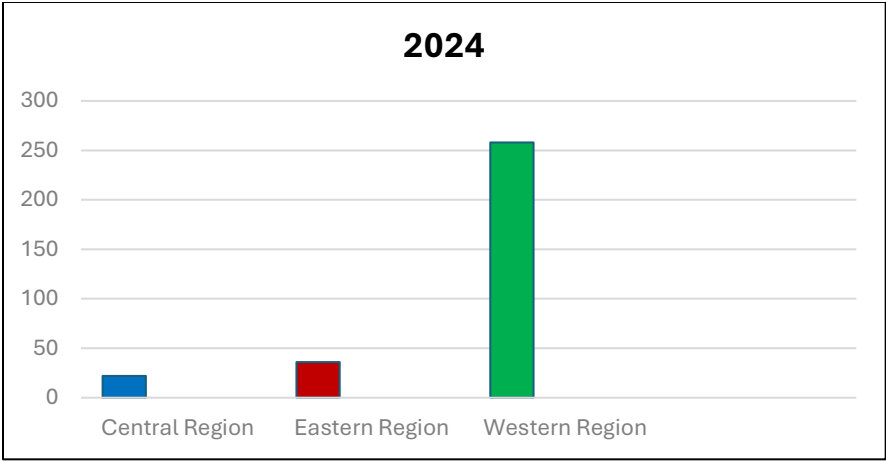


Central Region, Eastern Region, Western Region

Comparison Years 2021, 2022, 2023, 2024

	2021	2022	2023	2024
Unfounded	24	31	29	30
Unsubstantiated	34	10	23	26
Substantiated	12	3	20	11
Non-PREA	0	3	3	6
Total	70	47	79	73

Staff Sexual Harassment



Central Region, Eastern Region, Western Region

Comparison Years 2021, 2022, 2023, 2024

	2021	2022	2023	2024
Unfounded	230	236	326	182
Unsubstantiated	202	176	200	110
Substantiated	8	6	2	2
Non-PREA	0	51	39	24
<i>Total</i>	440	469	567	318

VI. Hotline Call Data

2024 Hotline Calls – Central Region

<i>Facility</i>	<i>PREA</i>	<i>Non-PREA</i>	<i>Total</i>
Baskerville Correctional Center	3	7	10
Beaumont Correctional Center	0	13	13
Buckingham Correctional Center	20	46	66
Central VA Correctional Unit	0	1	1
Chesterfield CCAP	2	1	3
Coffeewood Correctional Center	7	26	33
Dillwyn Correctional Center	6	10	16
Fluvanna Correctional Center	46	49	95
Halifax Correctional Unit	3	9	12
Lunenburg Correctional Center	22	21	43
Nottoway Correctional Center	13	27	40
Nottoway Work Center	0	0	0
Rustburg Correctional Unit	1	0	1
State Farm Correctional Center	5	6	11
State Farm Work Center	0	0	0
Virginia Correctional Center Women	34	21	55

Central Region Recap:

PREA:	162
Non-PREA:	237
Total:	399

Top 3 Central Region Facilities with the Most Calls:

- Fluvanna Correctional Center 95
- Buckingham Correctional Center 66
- Virginia Correctional Center for Women 55

2024 Hotline Calls – Eastern Region

<i>Facility</i>	<i>PREA</i>	<i>Non-PREA</i>	<i>Total</i>
Brunswick CCAP	0	0	0
Caroline Correctional Unit	0	4	4
Deerfield Correctional Center	12	19	31
Deerfield Work Center 1	0	4	4
Deerfield Work Center 2	1	6	7
Haynesville Correctional Center	18	6	24
Greensville Correctional Center	49	78	127
Indian Creek Correctional Center	40	52	92
Lawrenceville Correctional Center	10	20	30
St. Brides Correctional Center	24	29	53
Sussex I State Prison	58	63	121

Eastern Region Recap:

PREA:	212
Non-PREA:	281
Total:	492

Top 3 Eastern Region Facilities with the Most Calls:

- Greensville Correctional Center 127
 - Sussex I State Prison 121
- Indian Creek Correctional Center 92

2024 Hotline Calls – Western Region

<i>Facility</i>	<i>PREA</i>	<i>Non-PREA</i>	<i>Total</i>
Appalachian CCAP	2	0	2
Bland Correctional Center	5	10	15
Cold Springs CCAP	0	0	0
Cold Springs Correctional Unit	1	1	2
Green Rock Correctional Center	21	36	57
Harrisonburg CCAP	0	0	0
Keen Mountain Correctional Center	114	140	254
Marion Correctional Treatment Center	9	12	21
Patrick Henry Correctional Unit	2	0	2
Pocahontas State Correctional Center	20	32	52
Red Onion State Prison	153	99	252
River North Correctional Center	54	46	100
Wallens Ridge State Prison	119	70	189
Wise Correctional Unit	0	0	0

Western Region Recap:

PREA:	500
Non-PREA:	446
Total:	946

Top 3 Western Region Facilities with the Most Calls:

- Keen Mountain Correctional Center 254
 - Red Onion State Prison 252
 - Wallens Ridge State Prison 189

VII. Enhancements, Accomplishments, Corrective Actions

Center Region	
Facility	Enhancements, Accomplishments, Corrective Actions
Baskerville CC	<ul style="list-style-type: none"> • Portable toilet installed in the farm area for inmate farm workers. • Classification Assessment and Risk Screening training provided to counselors to ensure assessments are accurate and timely. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Beaumont CC	<ul style="list-style-type: none"> • To enhance the security at the work areas, an assessment of the VCE workshop areas (Tag Shop, Print Shop, & Silk Screen) has been requested to see if additional cameras are needed. • PREA refreshers provided to security staff during muster and PREA/fraternization discussed in all department meetings. • Draft procedure utilized for staff shortages. • No substantiated PREA allegations.
Buckingham CC	<ul style="list-style-type: none"> • Additional cameras installed in the VCE Sheet Metal/Wood Shop and in the pill room in Medical Department. • Mirrors installed in Food Service. • PREA scenarios discussed with staff during supervisory rounds. • Roving officers used during staff shortage. • No substantiated PREA allegations.
Central Virginia CU	<ul style="list-style-type: none"> • Door to the C/D shower area installed for privacy. • Procedure implemented to restrict movement in the A/B shower/bathroom and C/D shower/bathroom areas when they are not monitored by security staff. • Additional cameras requested for Medical Department. • No substantiated PREA allegations. An Incident Review was conducted for one unsubstantiated sexual abuse allegation. The review prompted the facility to reinforce the practice that staff will not be alone with inmates in areas without cameras.
Chesterfield CCAP	<ul style="list-style-type: none"> • Installed 25 cameras throughout the facility. • Window slots added to 16 office doors to eliminate blind spots. • No substantiated PREA allegations. • Successfully completed PREA Audit in 2024.
Coffeewood CC	<ul style="list-style-type: none"> • Installed new cameras in the Pharmacy and Law Library. • Received approval to purchase and install 59 new cameras throughout the facility. • Mirror installed in DOE Welding Classroom to prevent blind spots. • Replaced and/or cleaned existing lighting in the Welding Classroom. • Restructured Kitchen's Food Storage Area to eliminate blind spots. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.

Central Region	
Facility	Enhancements, Accomplishments, Corrective Actions
Dillwyn CC	<ul style="list-style-type: none"> • One camera installed in the Treatment Trailer used for inmate programming. • Outside staff assistance provided when needed for medical transportation. • No substantiated PREA allegations.
Fluvanna CC	<ul style="list-style-type: none"> • Roving staff hired to assist with daily transportation and weekend visitation. • One substantiated PREA allegation resulted in staff termination/resignation. An Incident Review resulted in additional staff training and more unannounced PREA rounds.
Halifax CU	<ul style="list-style-type: none"> • Rapid Eye Camera System converted to Max Pro. • 18 new cameras received and awaiting installation in several areas. • Swinging doors installed to toilet areas in Main Building, Dorm A and Dorm B. • Small windows installed in top of the inmate restroom doors in Food Service and DCE. • Shower curtain installed at the shower area entrance in basement of Main Building. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Lunenburg CC	<ul style="list-style-type: none"> • New curtains placed in housing unit showers. • New cameras added. • PREA refresher training provided by Facility PREA Compliance Manager during muster and rounds. • No substantiated PREA allegations.
Nottoway CC	<ul style="list-style-type: none"> • Rapid Eye Camera System is being upgraded to Max Pro, which includes installation of new cameras throughout the facility. At the completion of the project, the Main Compound will have approximately 750 cameras. • Refresher training provided by showing the inmate educational PREA video on all televisions throughout the facility one week each month. • To ensure adequate staffing, assistance is received from non-security staff, roving staff, and staff from other facilities. • One substantiated PREA allegation resulted in staff termination. An Incident Review was conducted and implemented the requirement for Watch Commanders to address in muster monthly the duties/responsibilities of first responders, the importance of making prompt adequate reports of PREA allegations, and the importance of professionalism, appropriate language and respectful boundaries when dealing with the inmate population. Implemented the requirement of Department Heads to discuss the same in monthly department meetings. Administrative Duty Officers also to discuss the importance of making adequate unannounced PREA rounds.

Central Region	
Facility	Enhancements, Accomplishments, Corrective Actions
Nottoway WC	<ul style="list-style-type: none"> • Refresher training provided by showing the inmate educational PREA video on all televisions throughout the facility one week each month. • To ensure adequate staffing, assistance is received from non-security staff and staff from other facilities.
Rustburg CU	<ul style="list-style-type: none"> • Camera installed in the Medical Department. • No substantiated PREA allegations.
State Farm CC	<ul style="list-style-type: none"> • The procuring and replacement of cameras is in progress. • Non-security staff assist during security staff shortages. Also, drafting procedures and overtime utilized. • No substantiated PREA allegations.
State Farm WC	<ul style="list-style-type: none"> • No substantiated PREA allegations.
Virginia CCW	<ul style="list-style-type: none"> • Ten cameras added to the recreation yard. • Window added to an office door to alleviate blind spot. • Refresher training provided in muster for fraternization and supervising inmate movement in areas where camera access is limited. • Successfully completed PREA Audit in 2024. • One substantiated allegation resulted in staff's termination.

<i>Eastern Region</i>	
<i>Facility</i>	<i>Enhancements, Accomplishments, Corrective Actions</i>
Brunswick CCAP	<ul style="list-style-type: none"> • Shower curtains in A and B dorms replaced. • Non-security staff trained to assist with some security staff duties. • No substantiated PREA allegations.
Caroline CU	<ul style="list-style-type: none"> • No substantiated PREA allegations.
Deerfield CC	<ul style="list-style-type: none"> • One substantiated sexual harassment case resulted in staff's resignation during the investigation. • One unsubstantiated sexual misconduct case resulted in staff's resignation during the investigation.
Deerfield WC1	<ul style="list-style-type: none"> • One mirror installed in the kitchen to provide better visibility. • No substantiated PREA allegations.
Deerfield WC2	<ul style="list-style-type: none"> • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Greenville CC	<ul style="list-style-type: none"> • Privacy added to the lower portions of the shower windows in HU11/Infirmary and wards, to ensure inmate privacy without impacting security visibility • Assistance provided by roving staff with rounds and visibility of the inmate population. • No substantiated PREA allegations.
Haynesville CC	<ul style="list-style-type: none"> • Cameras repaired and/or replaced. • One substantiated case of sexual harassment resulted in the inmate perpetrator moved to a different housing unit.
Indian Creek CC	<ul style="list-style-type: none"> • Mirrors added to alleviate blind spots. • Refresher training provided. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Lawrenceville CC	<ul style="list-style-type: none"> • Non-security staff trained to assist with some security staff duties. • No substantiated PREA allegations.
St. Brides CC	<ul style="list-style-type: none"> • Angled partitions added to dorm restroom area to provide privacy and prevent accidental viewing. • No substantiated PREA allegations.
Sussex I SP	<ul style="list-style-type: none"> • To ensure adequate staffing, assistance is received from non-security staff and roving staff. • There were 2 substantiated cases. In one case, the staff was an Officer-in-Training so she was immediately terminated. The staff involved in the second case, resigned in lieu of termination.

Western Region	
Facility	Enhancements, Accomplishments, Corrective Actions
Appalachian CCAP	<ul style="list-style-type: none"> • Fourteen Maxpro cameras installed throughout the facility. • No substantiated PREA allegations.
Bland CC	<ul style="list-style-type: none"> • Security Supervisors began wearing body cameras. • No substantiated PREA allegations.
Cold Springs CCAP	<ul style="list-style-type: none"> • Guide to Maintaining Appropriate Boundaries pamphlet provided to outside Contractors. • Classification Assessment refresher training provided. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Cold Springs CU	<ul style="list-style-type: none"> • No substantiated PREA allegations.
Green Rock CU	<ul style="list-style-type: none"> • Mirror added in classroom. • Refresher training provided to security staff regarding sexual abuse investigations and translation services. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Harrisonburg CCAP	<ul style="list-style-type: none"> • Shower curtain installed to afford privacy for transgender probationer. • One camera added in the Medical Department. • No substantiated PREA allegations.
Keen Mountain CC	<ul style="list-style-type: none"> • Four Max-Pro cameras installed in the power plant building. • Successfully completed PREA Audit in 2024. • One substantiated inmate-on-inmate sexual abuse case resulted in the perpetrator receiving a disciplinary infraction.
Marion CTC	<ul style="list-style-type: none"> • No substantiated PREA allegations.
Patrick Henry CU	<ul style="list-style-type: none"> • Four cameras installed in kitchen stock room, dorm landing, and visitation room. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.
Pocahontas SCC	<ul style="list-style-type: none"> • No substantiated PREA allegations.
Red Onion SP	<ul style="list-style-type: none"> • Four in-cell cameras added. • Window tint added to the intake area to ensure privacy during the strip search. • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.

<i>Western Region</i>	
<i>Facility</i>	<i>Enhancements, Accomplishments, Corrective Actions</i>
River North CC	<ul style="list-style-type: none"> • Rapid Eye Camera System upgraded to MaxPro for a total of 342 cameras throughout the facility. • A total of 66 body cameras were issued for use by designated staff. • On substantiated PREA allegation resulted in staff's resignation. Staff refresher training provided to remind staff that all office windows and doors are to remain unblocked from view. Security staff also reminded to conduct security rounds at staggered times.
Wallens Ridge SP	<ul style="list-style-type: none"> • No substantiated PREA allegations.
Wise CU	<ul style="list-style-type: none"> • Successfully completed PREA Audit in 2024. • No substantiated PREA allegations.

VIII. Summary and Approvals

Summary:

- A total of 665 allegations were reported and investigated during 2024, which compared to 1015 in 2023, 786 in 2022 and 761 in 2021. (Allegations reported in 2024 that are still active investigations are not included in the 2024 numbers.)
- A total of 13 facilities had PREA audits were successfully completed in the calendar year 2024, with all facilities found to be 100% fully compliant.

2024 PREA Annual Report Approvals:



Chadwick Dotson, Director of Virginia Department of Corrections



**Tammy Barbetto, Corrections Operations Manager
(Agency PREA Coordinator)**